



Unfunded Priorities – Function 050

September 27, 2022

Fiscal Year 2022 Report to Congress



**Homeland
Security**

Under Secretary for Management

Message from the Office of the Under Secretary for Management

September 27, 2022

I am pleased to submit the following report, “Unfunded Priorities – Function 050,” which was prepared by the Department of Homeland Security (DHS) Office of the Chief Financial Officer.

This report was compiled pursuant to a legislative requirement in Section 536 of the Fiscal Year 2022 DHS Appropriations Act (P.L. 117-103). The report provides the unfunded priorities for discretionary funding classified as budget function 050 (Defense).

Pursuant to congressional requirements, this report is being provided to the following Members of Congress:

The Honorable Lucille Roybal-Allard
Chairwoman, House Appropriations Subcommittee on Homeland Security

The Honorable Chuck Fleischmann
Ranking Member, House Appropriations Subcommittee on Homeland Security

The Honorable Chris Murphy
Chair, Senate Appropriations Subcommittee on Homeland Security

The Honorable Shelley Moore Capito
Ranking Member, Senate Appropriations Subcommittee on Homeland Security

Inquiries relating to this report may be directed to me at (202) 447-3400.

Sincerely,

RANDOLPH
D ALLES

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Date: 2022.09.12
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R. D. Alles
Acting Under Secretary for Management





Unfunded Priorities – Function 050

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I. Legislative Requirement

This report was prepared pursuant to a legislative requirement in Section 536 of the Fiscal Year (FY) 2022 Department of Homeland Security (DHS) Appropriations Act (P.L. 117-103).

P.L. 117-103 states:

SEC. 536. (a) Not later than 10 days after the date on which the budget of the President for a fiscal year is submitted to Congress pursuant to section 1105(a) of title 31, United States Code, the Under Secretary for Management of Homeland Security shall submit to the Committees on Appropriations of the Senate and the House of Representatives a report on the unfunded priorities, for the Department of Homeland Security and separately for each departmental component, for which discretionary funding would be classified as budget function 050.

(b) Each report under this section shall specify, for each such unfunded priority—

(1) a summary description, including the objectives to be achieved if such priority is funded (whether in whole or in part);

(2) the description, including the objectives to be achieved if such priority is funded (whether in whole or in part);

(3) account information, including the following (as applicable):

(A) appropriation account; and

(B) program, project, or activity name; and

(4) the additional number of full-time or part-time positions to be funded as part of such priority.

(c) In this section, the term “unfunded priority”, in the case of a fiscal year, means a requirement that—

(1) is not funded in the budget referred to in subsection (a);

(2) is necessary to fulfill a requirement associated with an operational or contingency plan for the Department; and

(3) would have been recommended for funding through the budget referred to in subsection (a) if—

(A) additional resources had been available for the budget to fund the requirement;

(B) the requirement has emerged since the budget was formulated; or

(C) the requirement is necessary to sustain prior-year investments.

II. Background

The FY 2022 DHS Appropriations Act (P.L. 117-103) was signed into law on March 15, 2022. P.L. 117-103 requires each agency to submit unfunded priorities for discretionary funding, which would be classified as budget function 050 (Defense). The following DHS Components have funding classified as budget function 050:

- **Federal Emergency Management Agency (FEMA):** \$16,761,000 to provide funds for FEMA's Preparedness and Protection, Construction and Facility Improvements, and Operational Communications/Information Technology (IT) to ensure that FEMA can support its national continuity mission-essential requirements under all-hazards conditions.
- **Cybersecurity and Infrastructure Security Agency (CISA):** \$38,731,000 to support various cybersecurity activities and critical infrastructure (CI) operations essential to the mission of the agency.

III. Unfunded Priorities – Function 050

The table below reflects DHS unfunded priorities for budget function 050 funds, while the tables on the following pages provide greater detail:

Component	Requirement	Full-time Positions	Funding (\$ in thousands)
FEMA	Integrated Public Alert and Warning System (IPAWS)	0	\$4,200
FEMA	Strategic Program	0	\$2,150
FEMA	Mount Weather Emergency Operations Center (MWEOC) Emergency Services Building	0	\$4,661
FEMA	MWEOC Turf Reinforcement	0	\$4,550
FEMA	MWEOC Heavy Rescue Pumper	0	\$1,200
CISA	National Cyber Exercise Program (NCEP) (FY 2022 National Defense Authorization Act (NDAA) Section 1547)	13	\$3,731
CISA	Cyber Incident Reporting for CI	135	\$35,000
Total		148	\$55,492

DHS Unfunded Defense Requirements

Component	Unfunded Priority Name (Summary Description)	Appropriation	Program, Project, and Activity	Unfunded Amount Needed (\$ in thousands)	Unfunded Full-time Positions Needed	Unfunded Part-time Positions Needed	Scalable (Yes/No)	Detailed Description - including the objectives to be achieved if such priority is funded
FEMA	IPAWS (Section 1756 of NDAA for 2020 (P.L. 116-92) Requirements Implementation)	Operations and Support (O&S)	Preparedness and Protection	\$4,200	-	-	Yes	In addition to the FY 2022 funded activities that are continued in FY 2023, the IPAWS program requests additional funding in the amount of \$4.2 million for sustainment of 24 hours per day, 7 days per week FEMA IPAWS technical support services help desk, call center, and training support for the 1,600-plus alerting authorities and agencies across the country.
FEMA	Strategic Program	O&S	Preparedness and Protection	\$2,150	-	-	Yes	The strategic program investment ensures that FEMA can execute its national continuity mission requirements in support of its interagency partners under all hazards and conditions. This requirement aligns with FEMA’s 2022-2026 Strategic Plan, Objective 3.2, “Posture FEMA to Meet Current and Emergent Threats,” and FEMA’s 2021 Continuity Strategy, Priority Actions. Specific costs include: <ul style="list-style-type: none"> • Priority 1: New contract senior engineering operational support, which is an unfunded increase for engineering support to support maintenance and support services for assets and equipment procured in FY 2022 - \$1,150,000; and

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								<ul style="list-style-type: none"> Priority 2: Installation of mission partner network solutions - \$1 million.
FEMA	MWEOC Emergency Services Building	Procurement, Construction, and Improvements (PC&I)	Construction and Facility Improvements	\$4,661	-	-	No	MWEOC Emergency Services Building - Additional funds needed to cover significant construction cost increases and inflation factors that have emerged since the FY 2023 President's Budget was submitted, to include cost increases for raw materials (steel, cement, etc.) and contractor/subcontractor labor costs. This project has not started; however, bids are coming in higher than FEMA originally planned. Total cost = \$4,660,600
FEMA	MWEOC Turf Reinforcement	PC&I	Construction and Facility Improvements	\$4,550	-	-	No	MWEOC Turf Reinforcement - Parking: Excavate and install turf reinforcement in 500 area fields to support rotary wing aircraft and to establish approximately 590 parking spaces; and associated required travel lanes.
FEMA	MWEOC Heavy Rescue Pumper	PC&I	Operational Communications/ IT	\$1,200	-	-	No	The new apparatus will support: <ul style="list-style-type: none"> Hazardous Materials (HazMat): Supports the operational HazMat response program as well as the Site Decontamination and Portable Decontamination concepts. This will allow FEMA to retrofit and reconfigure the current HazMat vehicle to improve operational use and deployment.

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								<ul style="list-style-type: none"> • Technical Rescue: Will provide enough space to the Mount Weather Fire and Rescue Department (MWFRD) to have the confined space and technical rescue equipment centrally located on one apparatus. This will increase response efficiency greatly while decreasing “out-the-door time.” With the additional space, FEMA will be able to carry and use equipment properly for confined space, auto and machine extrication, low- and high-angle rescue operations, and other various rescue-related response requirements. • Mass Casualty/Act of Violence: All mass casualty and acts of violence equipment will be stored on this apparatus, which will provide for a much-improved patient access deployment procedure once on scene as well as will reduce time dramatically because MWFRD now will be able to “jump in” the new apparatus and to drive without the need for additional trailers and secondary auxiliary vehicles being staged or “hooked-up” during an emergency. • Command and Control: The new cab design will allow for a space to establish a fire department

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								<p>command and control location. This space can be used during a number of incident types, such as technical rescue, HazMat, large fire scene, mass-casualty, etc. This provides an “indoor” space in which command staff and personnel can operate for extended durations or even at offsite locations if necessary.</p> <ul style="list-style-type: none"> • Fire Operations: Provides for an apparatus that can be staffed and that responds to calls when other apparatus are out of service. The apparatus also will be able to bring both personnel and equipment and will be assigned a number of roles at an incident such as search, ventilation, rescue, salvage, overhaul, support for fire attack crews, rehab, etc.
CISA	NCEP (FY 2022 NDAA Section 1547)	O&S	CISA Exercises	\$3,731	13	-	No	<p>Section 1547 of the FY 2022 NDAA (P.L. 117-81), enacted December 27, 2021, established NCEP within CISA. CISA Exercises has been designated as the NCEP Administrator and currently lacks essential resources and infrastructure to execute this role fully. The requested resources will enable CISA to fulfill its responsibilities in administering the NCEP by supplying CISA Exercises with best-in-class cybersecurity exercise</p>

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								<p>capabilities. Specifically, the requested resources will enable:</p> <ul style="list-style-type: none"> • Interagency and stakeholder exercise coordination; • Exercise data collection, analysis, and reporting capabilities; • Program management; • Expanded library of CISA Tabletop Exercise Packages to meet NDAA requirements for “model exercises”; • Simulation services (traditional and social media, etc.); and • Exercise planning and conduct resources to meet increased demand under the NCEP, including in support of CISA priority missions, such as elections infrastructure, international engagements, and CISA-led Sector Risk Management Agency functions required under Section 9002 of the FY 2021 NDAA.
CISA	Cyber Incident Reporting for CI	O&S	CISA-Wide	35,000	135	-	No	<p>The Cyber Incident Reporting for Critical Infrastructure Act of 2022 mandates that CISA has 24 months to publish a notice of proposed rulemaking in the Federal Register (with the final rule being issued 18 months later) to implement mandatory cyber incident reporting for all CI owners and operators. A subset of CI, to be defined in the</p>

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								rulemaking, will be required to report any cyber incident to CISA within 72 hours and any ransom payment within 24 hours. Funding supports a whole-of-CISA approach with the Stakeholder Engagement Division, the Cybersecurity Division, the Integrated Operations Division, and the National Risk Management Center coordinating across six lines of effort including rulemaking, outreach, receiving and sharing reports, analysis, and report aggregation.
Total				\$55,492	148	-		

Appendix. Abbreviations

Abbreviation	Definition
CI	Critical Infrastructure
CISA	Cybersecurity and Infrastructure Security Agency
DHS	Department of Homeland Security
FEMA	Federal Emergency Management Agency
FY	Fiscal Year
HazMat	Hazardous Materials
IPAWS	Integrated Public Alert and Warning System
IT	Information Technology
MWEOC	Mount Weather Emergency Operations Center
MWFRD	Mount Weather Fire and Rescue Department
NCEP	National Cyber Exercise Program
NDAA	National Defense Authorization Act
O&S	Operations and Support
PC&I	Procurement, Construction, and Improvements